

ADULTS AND COMMUNITIES SCRUTINY COMMITTEE	AGENDA ITEM No. 6
10 JULY 2018	PUBLIC REPORT

Report of:	Adrian Chapman, Service Director Communities and Safety	
Cabinet Member(s) responsible:	Cllr Irene Walsh, Cabinet Member for Communities	
Contact Officer(s):	Ian Phillips - Head of Community and Safety Transformation Sarah Ferguson - Assistant Director Housing, Communities and Youth	Tel. 863849

INTEGRATED COMMUNITIES STRATEGY

R E C O M M E N D A T I O N S	
FROM: Service Director for Communities and Safety	Deadline date: <i>n/a</i>
<p>It is recommended that the Adults and Communities Scrutiny Committee:</p> <ol style="list-style-type: none"> 1. Review the progress made in developing the Peterborough Together partnership and proposals for developing the delivery plan for submission to Government 2. Review and comment on the strategic priorities identified 	

1. ORIGIN OF REPORT

1.1 This report is presented at the request of the Scrutiny Committee.

2. PURPOSE AND REASON FOR REPORT

2.1 To brief the Committee on the work that the council is piloting with Government, following the Government's Green Paper on Integrated Communities.

2.2 This report is for the Adults and Communities Scrutiny Committee to consider under its Terms of Reference No.2.1: Functions determined by Council:

Neighbourhood and Community Support (including cohesion, community safety and youth offending)

2.3 This report links to a number of Corporate priorities, particularly: Keeping all our communities safe, cohesive and healthy.

3. TIMESCALES

Is this a Major Policy Item/Statutory Plan?	NO	If yes, date for Cabinet meeting	N/A
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4. BACKGROUND AND KEY ISSUES

4.1 The Government launched its Integrated Communities Strategy Green Paper on 14th March 2018, naming Peterborough as one of five local areas chosen to work with the Ministry of

Housing, Communities and Local Government (MHCLG) to develop “local integration plans” (<https://www.gov.uk/government/consultations/integrated-communities-strategy-green-paper>). The other four areas are Blackburn with Darwen, Bradford, Walsall, and Waltham Forest. Peterborough was invited to participate in the programme because we have “already demonstrated a keen grasp of the challenges we face and (have) shown a desire to try new things and learn from what works”.

- 4.2 In addition, Peterborough City Council is one of six cities taking part in the Inclusive Cities programme, which is being led by Compas (Centre on Migration Policy and Society). The other cities are Glasgow, Cardiff, Liverpool, Bristol and London. The programme is providing an opportunity to share learning and understanding about how cities in the UK and the USA experiencing significant population change as a result of inward migration, develop inclusive and welcoming communities.
- 4.3 Peterborough is the only city to be taking part in both these nationally significant programmes. Given the significant overlap in the agendas the two are being brought together as one overarching programme, with one delivery plan - Peterborough Together.
- 4.4 The Green Paper follows the Casey Review on integration in 2016, and proposes ambitions in these areas:
1. Strengthening leadership to drive integration in policy development and service delivery
 2. Supporting newly arrived migrants to integrate and improve communities’ ability to adapt to migration
 3. Making sure all children and young people are prepared for life in modern Britain and have the opportunity for meaningful social mixing with those from different backgrounds
 4. Boosting English language skills – which are fundamental to being able to take advantage of the opportunities of living in modern Britain such as getting a job, mixing with people and playing a full part in community life
 5. Mitigating residential segregation and supporting people to build strong and integrated communities
 6. Increasing economic opportunity
 7. Challenging the practices that can hinder integration and equal rights
 8. Learning what works in building integrated communities and sharing that learning
- 4.5 The Ministry has set a timetable for the five local areas to develop their strategy and delivery plan through a local integration partnership (LIP), with a strong emphasis on the evidence that planned interventions will impact upon the issues we identify, and ongoing evaluation that proves it. Within Peterborough, the LIP will be known as the Peterborough Together Partnership (PTP) and comprise partners from the public sector, voluntary sector, faith groups and private businesses. Initially, the focus of the PTP will be to oversee the development and delivery of the Integration programme. However, it is the intention that the Partnership take a broader remit and considers progress and delivery of a number of related programmes and services, for example Inclusive Cities, Controlling Migration Fund and the Can Do regeneration programme. This will bring together, for the first time, all community engagement and development programmes into a single place, providing greater alignment of delivery, issues and resources.
- 4.6 Although Peterborough City Council are the lead organisation working with the Ministry, the expectation from Government, and a view which is shared by the council, is that the delivery plan should be developed and owned by a partnership of organisations.
- 4.7 The Peterborough Together Partnership is due to meet for the first time on 2nd July to discuss the strategy and proposed programme for delivery. The terms of reference for this Board, along with the membership, can be found at appendix 1.
- 4.8 Funding will potentially be available to support development plans and bids, subject to MHCLG agreeing the Partnership’s delivery plan. Decisions are expected to be announced by the Ministry in September/October 2018, with funding available initially until March 2020. Further funding opportunities will developed by the Ministry as part of next Comprehensive Spending Review.

- 4.9 In order to develop a delivery plan, a number of priority themes have been identified. These take into account the national strategy and local integration issues for Peterborough, and will help to shape the strategic context of the programme. The priority themes are:
- Young People
 - Improving English language skills
 - Tackling segregation and promoting social mixing
 - Increasing economic opportunity
 - Challenging practices that can hinder integration and equal rights
- 4.10 Over the summer, the Peterborough Together Partnership will commission a number of 'select committees' to examine these issues in more detail. The committees will examine the integration issues that may exist in the city, and speak to a number of organisations to gather evidence to consider ways in which integration could be improved. The findings from the select committees will form a major part of the evidence that will be presented to Government within the delivery plan. Included within Appendix 1, is more information describing how the select committees will be developed.
- 4.11 At the time of writing, individual projects proposals have not yet been developed. However, it is anticipated that the focus of the proposals will be breaking down segregation and inequalities between communities, including our settled British residents. Areas that select committees will explore will include:
- how to build upon the successful model of National Citizenship Service, to further engage and develop young people
 - how to increase social mixing between different communities
 - developing more opportunities to learn and practice speaking English
 - supporting people to get into work, or develop the skills to progress their career
 - how to reduce economic and health inequalities across the city
- 4.12 The delivery plan will be developed and submitted to the Ministry by the end of August. A further report will be presented to the Scrutiny Committee later this year, to update on the programme and delivery.

5. CONSULTATION

- 5.1 Consultation will take place through the Select Committee process. This will engage with numerous organisations in the private, public and voluntary sector services to understand issues from a range of perspectives. The Partnership is a multi-agency partnership where a broad range of views and perspectives can be shared.

6. ANTICIPATED OUTCOMES OR IMPACT

- 6.1 The initial focus over the summer will be to use the delivery plan and select committee process to gather an in-depth view of integration within our city. This will help to identify where the issues lie and allow for innovative solutions across partners to be developed. Whilst the Ministry's delivery programme is initially for two years, the Integrated Communities Strategy is being described as a 15-20 year programme. It is our intention to ensure we develop ways of working and system changes that lead to sustainable change within Peterborough. This will lead to a more integrated city, where people of all ages and backgrounds mix socially, have reduced economic and health inequalities, and can benefit from greater employment opportunities. If successful, this will ultimately lead to reduced demand for council and other public sector services.

7. REASON FOR THE RECOMMENDATION

- 7.1 Scrutiny Committee is recommended to approve this report due to the Ministry's delivery plan deadline.

8. ALTERNATIVE OPTIONS CONSIDERED

8.1 Not to pilot the Integrated Communities strategy work with Government. This alternative has been rejected, due to the loss of funding and opportunity to test new methods of delivery which will improve outcomes for the city.

9. IMPLICATIONS

Financial Implications

9.1 Any grant received from Government will be monitored and managed in accordance with PCC policy.

Legal Implications

9.2 The terms of the grant have not yet been shared with the council, however this is expected to be in line with other funding the council receives from Government.

Equalities Implications

9.3 One of the aims of the programme and its delivery is to reduce inequalities amongst all communities, including those from protected characteristic groups.

Rural Implications

9.4 n/a

10. BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985

10.1 N/a

11. APPENDICES

11.1 Appendix 1 - Terms of reference for the Peterborough Together Partnership

Appendix 1

Peterborough Together – our integration partnership

This paper sets out the DRAFT terms of reference for the Peterborough Together partnership board as proposed with MHCLG (pages 1-3) and also proposes terms of reference for key elements of its supporting structures (pages 4-6).

The DRAFT Peterborough Together partnership board Terms of Reference

Background and context

The Integrated Communities Strategy sets out government’s ambition to build strong, integrated communities where people, whatever their background, live, work, learn and socialise together, based on shared rights, responsibilities and opportunities.

To take forward this ambition, Government will work in the first instance with Peterborough and four other local authorities to better understand the challenges specific to a place and to co-design local delivery plans to tackle these challenges, building on existing best practice and further developing asset-based approaches.

Purpose of the Peterborough Together partnership board and responsibilities

1. The Peterborough Together partnership board will be responsible for setting the strategic direction for the programme, developing and signing off the local delivery plan, and overseeing its delivery.
2. Specifically, the Peterborough Together partnership board will:
 - Bring together a wide range of partners to co-design a long term and ambitious delivery plan in partnership with MHCLG
 - Use its members’ insight and expertise and evidence to determine priorities for the local delivery plan
 - Challenge the local authority and partners to stretch ambitions for the partnership
 - Develop a culture of learning and innovation to understand and share knowledge with other areas on how improvements are delivered.
 - Encourage and support new ways of thinking, planning and acting – bringing systemic change for the long term.
 - Build on good practice and maximise existing assets and infrastructure.

Membership

3. To enable effectiveness and efficiency, the Peterborough Together partnership board will comprise a diverse range of senior and influential figures under an independent chair (see membership list below). Membership will need to reflect the agreed priorities and as a result will be regularly reviewed to ensure relevance.

Peterborough Together Partnership Board
Independent chair
City Leadership Forum
Private sector representatives
Interfaith Council chair
Council for Voluntary Service
Parish Councils Liaison Forum
Cabinet member, PCC
MHCLG
Youth MP
Opportunity Peterborough
Disability Forum

Peterborough Together Partnership Board
University Centre, Peterborough
Inclusive Cities lead
CCG Integration Lead
Secondary Heads Forum chair
Primary Heads Forum chair
RSL - Cross Keys Homes
National Landlords' Association
Police
DWP / Job Centre Plus
Multi Agency Forum
Joint Mosques Council
Muslim Council of Peterborough
Peterborough Soroptimists
Peterborough Community Groups Forum
Peterborough Community Assistance Scheme
Citizens Advice Bureau
Director, Communities and Safety, PCC
PCC officers

4. The partnership board will be supported by and formally linked to a broader network of other stakeholders, including groups such as Peterborough's current Cohesion and Diversity Forum and City Leadership Forums.
5. The Peterborough Together partnership board will also form the Inclusive Cities Taskforce.
6. An independent chair for the Peterborough Together partnership board is proposed. The Chair is responsible for ensuring the effective functioning of the partnership board keeping it focused on developing, signing off and achieving the aims set out in the delivery plan.
7. Members will:
 - Bring their expertise and knowledge to address opportunities around stubborn indicators and taking a 'solutions focussed approach', bring together broader external perspectives to identify opportunities.
 - Provide scrutiny and challenge as part of the assurance and decision-making process.
 - Ensure evidence-based discussions to agree priorities, potential system changes (culture, policies and services) and focus interventions on where need is greatest.
8. The Peterborough Together partnership board will be supported by an executive officer group, which will drive forward and have oversight of programme delivery for the Integration Strategy and Inclusive Cities.
9. "Task and finish" and working groups will also emerge from this approach, notably a series of select committee-styled working groups to focus on key aspects of programme development in May – July 2018.
10. A Peterborough Together partnership board meeting agenda will always include:
 - A decisions log and progress report from the Chair against the agreed plan – with discussion focused on key areas where there is slippage or where decisions are needed about next steps.
 - The current risk and issues register, with detailed scrutiny of strategic risks and issues which need resolution.

Meeting frequency

11. The Chair will ensure that the Peterborough Together partnership board meets regularly so that members are able to contribute fully and can offer timely advice to ensure programme deliverables are met. Key programme milestones are set by MHCLG for early June, July and late August 2018.

Peterborough Together partnership board meetings will take place ahead of each of these deadlines. The first is set for May 25th 2018. The partnership board will decide on frequency of meetings thereafter.

12. Six select committee styled forums and fortnightly officer group meetings will take place throughout this early period of programme development, alongside the network of wider stakeholders described in (4) above.

Quorum

13. A quorum shall be determined by the partnership board (*eg X members; roles Y,Z*).
14. If members are unable to attend the meeting, a delegated representative will attend in their place subject to agreement with the Chair ahead of the meeting – delegates should have the authority to make decisions.

Escalation

15. It will be important that decisions are reached collectively – the Integration Plan must be supported by all members, for example. It will be the role of the Independent Chair, supported by partnership board members including MHCLG, officers and others to manage and mitigate disagreement.
16. Where risks and issues cannot be resolved at Peterborough Together partnership board level, the Chair is responsible for escalation in the first instance to local leaders (democratically elected and Chief Executive, for example) before the MHCLG via the MHCLG delivery lead.

Ensuring independence and managing conflicts of interest

17. Members must, on appointment, declare any actual or potential interests that might affect their role to the Chair and these should be recorded formally.
18. Any conflict of interest, either actual or potential, should be formally declared and documented at the start of each meeting and appropriate action (eg.withdrawal from discussion of the relevant item) taken where considered appropriate.
19. Where the Chair has a conflict of interest, they must declare it and withdraw so a deputy can chair that part of the meeting.

Resignations process and membership

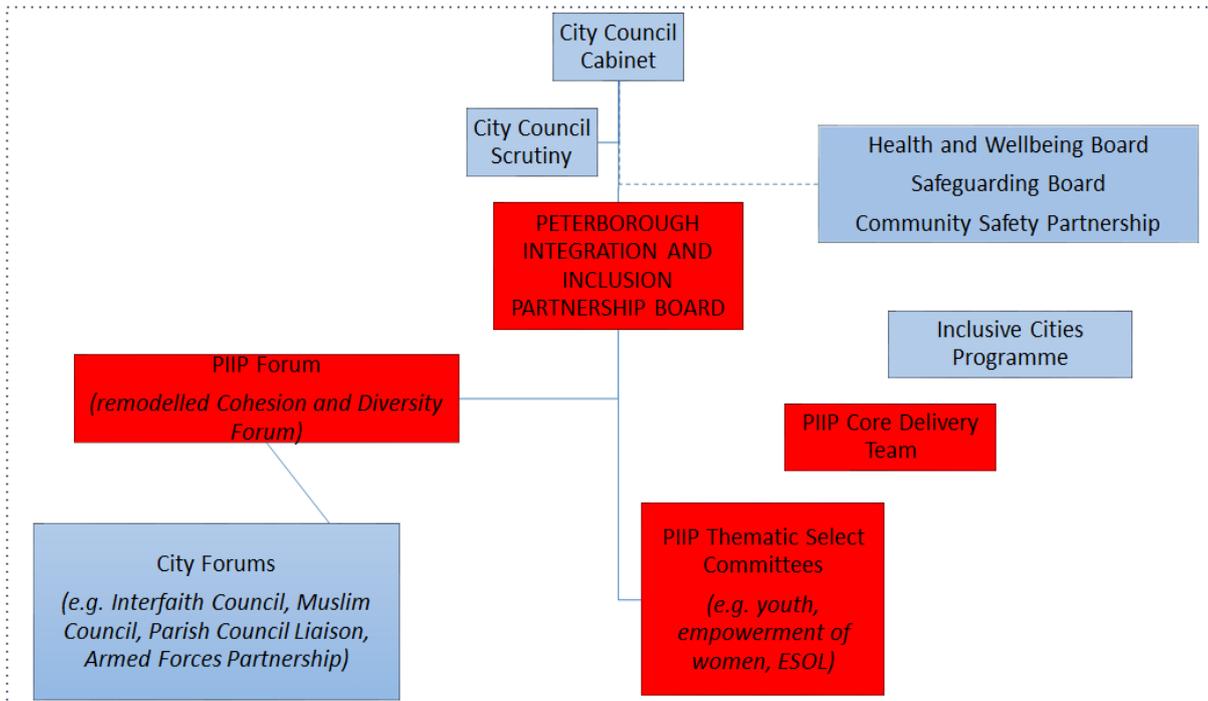
20. A member may step down at any time by informing the Chair.

Review of terms of reference

21. Terms of Reference (ToR) will be reviewed regularly to ensure they meet the evolving programme's requirements and when wider structural changes impact upon the Peterborough Together partnership board's terms of reference.

Peterborough Together partnership board supporting “select committees”

In order to develop the integration agenda, the Peterborough Together partnership board (given the generic name of the Peterborough Integration and Inclusion Partnership Board in the diagram below) will be supported by a series of themed groups and existing forums and networks.



The officer group (PIIP Core Delivery Team above) will meet fortnightly during April – September 2018. The following section describes the work of the “Thematic Select Committees” which will meet to develop the detail of the integration programme during May – August 2018.

Thematic “select committees”

Background and context

1. Five thematic groups are proposed, mirroring the priority areas of the Green Paper and Peterborough’s own priorities set out in discussions with MHCLG:
 - a) Young people (considering segregation and social mixing in schools and neighbourhoods, and improving educational attainment);
 - b) English language skills;
 - c) Tackling segregation and promoting social mixing;
 - d) Increasing economic opportunity; and
 - e) Challenging the practices that can hinder integration and equal rights.

Membership

2. Themed groups will be attended by partnership board members, representatives of stakeholders and others by invitation.
3. People with expertise, expert knowledge (including expertise by experience) will be invited to attend the meetings to present and discuss their “evidence”.

Activity

4. The purpose of the themed groups is to examine the issues behind particular challenges to integration and identify approaches to tackling them.
5. Themed groups will meet at least once between May 25th and June 29th
6. Each themed group will:
 - Examine the problem, using hard and soft data provided by invited “witnesses”;

- Identify gaps in our knowledge and task individuals to develop the evidence base;
- Identify potential solutions to the problem;
- Make recommendations to the Peterborough Together partnership board of the effective way forward; and
- Identify the measures necessary to demonstrate positive impact on the problem over the course of the programme.

Additional evidence

7. The specific topics being considered by the themed groups will be publicised and written submissions welcomed from the wider network and public.
8. A dedicated email address for the integration programme is being considered.

Support for themed groups

9. Each themed group will have a dedicated (Peterborough City Council) officer lead. This individual will work with the themed group chair and the Integration Programme Manager to summarise the work and proposals of the themed group, which will in turn be considered and incorporated by the Peterborough Together partnership board into its delivery and integration plans. These will be submitted to MHCLG in late August 2018.

Beyond September 2018

10. The Peterborough Together partnership board will review its supporting structures once the final delivery and evaluation plans have been agreed with MHCLG.

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